#### SECOND REGULAR SESSION

### HOUSE COMMITTEE SUBSTITUTE FOR

# **HOUSE BILL NO. 1392**

## 91ST GENERAL ASSEMBLY

Reported from the Committee on Education - Elementary and Secondary, February 28, 2002, with recommendation that the House Committee Substitute for House Bill No. 1392 Do Pass.

TED WEDEL, Chief Clerk

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## **AN ACT**

To amend chapter 162, RSMo, by adding thereto thirteen new sections relating to school district tax surcharges, with penalty provisions for certain sections.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 162, RSMo, is amended by adding thereto thirteen new sections, to

- 2 be known as sections 162.1150, 162.1152, 162.1153, 162.1154, 162.1156, 162.1157, 162.1158,
- 3 162.1160, 162.1162, 162.1164, 162.1166, 162.1168, and 162.1172, to read as follows:

162.1150. Sections 162.1150 to 162.1172 shall be known and may be cited as the

- 2 "School District Income Tax Surcharge Act", and the following terms mean:
  - (1) "Director of revenue", the director of revenue of the state of Missouri;
- 4 (2) "Income tax", the tax imposed by chapter 143, RSMo;
- 5 (3) "Residents of the district", persons residing in the school district; except, that
- 6 if during a tax year a person moves from one district imposing a tax pursuant to sections
- 7 162.1150 to 162.1172 to another district imposing a tax pursuant to sections 162.1150 to
- 8 162.1172, the district in which the person resides on December thirty-first of such tax year
  - shall be deemed to be the district of residence for such tax year for the purposes of sections
- 10 162.1150 to 162.1172 and shall be credited with all the tax paid by such person pursuant
- 11 to sections 162.1150 to 162.1172. An estate or trust shall be a "resident of the district" if:
- 12 (a) In the case of a decedent, the decedent was at the time of death residing in the
- district;
  (b) In the case of a trust created by will of a decedent, the decedent was at the time
- of death residing in the district; and
- 16 (c) In the case of a trust created by, or consisting of property of a person, the 17 person was residing in the district on the date the trust or portion of the trust became

- 18 irrevocable:
- 19 (4) "School board", the governing body of a school district;
- 20 (5) "School district" includes seven-director, urban, metropolitan school districts 21 and special school districts.
  - 162.1152. 1. Any school district, by a majority vote of its school board, may impose for the benefit of the school district a surcharge on the income tax of residents of the school district at a rate not to exceed fifteen percent; provided that, no resolution or order enacted pursuant to this section shall be effective unless the school board of the district submits to the voters of the district, at a general or primary election, a proposal to authorize the school board of the school district to impose an income tax surcharge.
    - 2. The question shall be submitted in substantially the following form:

 $\square$  YES  $\square$  NO

If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

- 3. If a majority of the votes cast on the proposal is in favor of the proposal, then the surcharge on the income tax of residents of the district shall be imposed and shall take effect as provided in section 162.1154. If a majority of the votes cast by the qualified voters voting is opposed to the proposal, then the school board of the district shall have no power to impose the income tax surcharge as authorized pursuant to sections 162.1150 to 162.1172 unless and until the school board shall again have submitted a proposal to authorize the imposition of the income tax surcharge pursuant to sections 162.1150 to 162.1172 and such proposal is approved by a majority of the qualified voters voting thereon. However, in no event shall a proposal for approval of an income tax surcharge be submitted to the voters pursuant to sections 162.1150 to 162.1172 sooner than ten months from the date of the last proposal submitted pursuant to sections 162.1150 to 162.1172 in the school district.
- 4. The tax authorized by this section shall terminate not more than three years from the date on which such tax was initially imposed by the school board, unless sooner abolished by the school board.
- 162.1153. 1. In lieu of imposing the income tax surcharge pursuant to section 162.1152, any school district may impose a surcharge on the income tax of residents of the school district for a period not to exceed five years at a rate not to exceed fifteen percent for the purpose of property tax reduction, provided that no resolution or order enacted

pursuant to this section shall be effective unless the school board of the district submits to the voters of the district at a primary or general election a proposal to authorize the school board to impose the income tax surcharge.

2. The question shall be submitted in substantially the following form:

9 Shall the ...... (School district's name) impose a school district-wide income tax 10 surcharge of ....... (Insert amount) for a period not to exceed ....... (Insert number) years for the purpose of reducing property tax? 11

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If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

- 3. If a majority of the votes cast on the proposal is in favor of the proposal, then the surcharge on the income tax of residents of the district shall be imposed and shall take effect as provided in section 162.1154. If a majority of the votes cast by the qualified voters voting is opposed to the proposal, then the school board of the district shall have no power to impose the income tax surcharge as authorized pursuant to sections 162.1150 to 162.1172 unless and until the school board shall again have submitted a proposal to authorize the imposition of the income tax surcharge pursuant to sections 162.1150 to 162.1172 and such proposal is approved by a majority of the qualified voters voting thereon. However, in no event shall a proposal for approval of an income tax surcharge be submitted to the voters pursuant to sections 162.1150 to 162.1172 sooner than ten months from the date of the last proposal submitted pursuant to sections 162.1150 to 162.1172 in the school district.
- 4. The department of elementary and secondary education shall calculate a property tax equivalent figure for such portion of the district's operating levy which shall be used on lines 1 and 2 of the state school aid formula during the effective period of the income tax surcharge.
- 5. The tax authorized by this section shall terminate not more than five years from the date on which the tax was initially imposed by the school board, unless sooner abolished by the school board.
- 162.1154. Within ten days after the certification of the vote approving any resolution or order imposing an income tax surcharge by the voters of a school district, the 3 secretary of the school board shall forward to the director of revenue a certified copy of the resolution or order of the school board. The tax shall become effective on January first of the year immediately succeeding the approval.
  - 162.1156. On and after the effective date of any income tax surcharge imposed pursuant to sections 162.1150 to 162.1172, the director of revenue shall perform all

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- functions incident to the administration, collection, enforcement, and operation of the income tax surcharge, and the director of revenue shall collect in addition to the income tax for the state of Missouri the additional income tax surcharge imposed pursuant to sections 162.1150 to 162.1172. The income tax surcharge imposed hereunder and the tax imposed pursuant to chapter 143, RSMo, shall be collected together and reported upon such forms and pursuant to such rules and regulations as may be prescribed by the director of revenue.
  - 162.1157. 1. Notwithstanding section 143.773, RSMo, to the contrary, no penalty shall be imposed on any taxpayer in a school district which has imposed an income tax surcharge pursuant to section 162.1152 or 162.1153 who fails to include the correct information about the taxpayer's school district on the tax return for the taxable year in which the school district has imposed the income tax surcharge.
  - 2. For all taxable years after the taxable year in which the school district has imposed an income tax surcharge pursuant to section 162.1152 or 162.1153, a penalty of not more than fifty dollars shall be imposed on a taxpayer in a school district which has imposed the income tax surcharge who fails to include the correct information about the taxpayer's school district on the tax return. Any penalty imposed pursuant to this section and any interest assessed and collected on the income tax surcharge due but not paid as a result of failing to include the correct school district information on the tax return shall be transferred to the school district in which the taxpayer lives.
  - 162.1158. The following provisions shall govern the collection by the director of revenue of the income tax surcharge imposed pursuant to sections 162.1150 to 162.1172:
  - (1) All applicable provisions contained in chapter 143, RSMo, governing the state income tax shall apply to the collection of the income tax surcharge imposed pursuant to sections 162.1150 to 162.1172, except as modified in sections 162.1150 to 162.1172;
  - (2) The income tax surcharge shall be imposed on the tax due pursuant to chapter 143, RSMo, and shall be paid annually;
- 8 (3) The penalties provided in chapter 143, RSMo, for a violation of that chapter are 9 hereby made applicable to violations of sections 162.1150 to 162.1172.
- 162.1160. 1. All school district income tax surcharges collected by the director of revenue pursuant to sections 162.1150 to 162.1172 on behalf of any school district, less one percent for cost of collection which shall be deposited in the state's general revenue fund after payment of premiums for surety bonds as provided in sections 162.1150 to 162.1172, shall be deposited by the director in a special trust fund which is hereby created to be known as the "School District Income Tax Surcharge Trust Fund". The collection fee shall be reduced to one-half of one percent in the third and subsequent years, if any, of the tax.

- The moneys in such fund shall not be deemed to be state funds and shall not be commingled with any funds of the state. The director of revenue shall keep accurate records of the amount of money in the trust fund which was collected on behalf of each school district imposing an income tax surcharge, and the records shall be open to the inspection of officers of the school district and to the public. On or before June fifteenth of each year the director of revenue shall distribute to the treasurer of each school district imposing an income tax surcharge the amount in the fund due the school district. Districts shall deposit moneys from the trust fund in the teachers', incidental, or capital projects fund, at the discretion of the board. Such moneys may be transferred between such funds by the board. Such moneys shall not be used for the determination of salary compliance.
  - 2. The director of revenue may make refunds from amounts in the trust fund credited to the appropriate school district for erroneous payments and overpayments made, and may redeem dishonored checks and drafts deposited to the credit of a school district. After one year has elapsed after the effective period of the income tax surcharge in a school district, the director of revenue shall remit the balance in the account to the school district and close the account of that school district. Any refunds paid or checks redeemed after the close of the account of any school district shall be charged against the amounts payable to the school district pursuant to chapter 163, RSMo. The director of revenue shall notify each school district of each instance of any amount refunded or any check redeemed from receipts due the school district.
  - 3. The director of revenue shall annually report on management of the trust fund and administration of such school district income tax surcharge. The director of revenue shall provide each school district imposing the tax authorized by sections 162.1150 to 162.1172 with a detailed accounting of the source of all funds received for the school district. Notwithstanding any other provisions of law, the state auditor shall annually audit the trust fund. A copy of the director's report and annual audit shall be forwarded to each school district imposing the tax.
  - 4. The director of revenue, and any deputies, assistants, and employees who have any duties or responsibilities in connection with the collection, deposit, transfer, transmittal, disbursement, safekeeping, accounting, or recording of funds which come into the hands of the director of revenue pursuant to sections 162.1150 to 162.1172, shall enter a surety bond or bonds payable to any and all school districts in whose behalf such funds have been collected pursuant to sections 162.1150 to 162.1172 in the amount of one hundred thousand dollars; but the director of revenue may enter into a blanket bond or bonds covering the director and all such deputies, assistants, and employees. The cost of the premium or premiums for the surety bond or bonds shall be paid by the director of

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revenue from the share of the collections retained by the director of revenue for the benefitof the state.

162.1162. 1. If, in any school district in which the income tax surcharge has been imposed, any person is delinquent in the payment of the amount required to be paid pursuant to sections 162.1150 to 162.1172, or in the event a determination has been made against such person for taxes and penalty pursuant to sections 162.1150 to 162.1172, the limitation for bringing suit for the assessment and collection of the delinquent tax and 5 penalty shall be the same as that provided in chapter 143, RSMo. If the director of revenue determines that suit must be filed against any person for the collection of delinquent taxes due the state pursuant to the state income tax law, and if such person is also delinquent in 9 payment of the income tax surcharge pursuant to sections 162.1150 to 162.1172, the director of revenue shall notify the treasurer of the school district to which the delinquent 10 income tax surcharge is due at least ten days before turning the case over to the attorney 11 12 general. The school district, acting through its attorney, may join in such suit as a party 13 plaintiff to seek a judgment for the delinquent income tax surcharge and penalty due the 14 school district. In the event any person fails or refuses to pay the amount of any income tax surcharge due, the director of revenue shall promptly notify the treasurer of the school 15 district to which the surcharge would be due so that appropriate action may be taken by 16 17 the school district.

2. If property is seized by the director of revenue pursuant to any law authorizing seizure of the property of a taxpayer who is delinquent in payment of the tax imposed by the state income tax law, and where such taxpayer is also delinquent in payment of any income tax surcharge imposed pursuant to sections 162.1150 to 162.1172, the director of revenue shall permit the school district to join in any sale of property to pay the delinquent taxes and penalties due the state and the surcharge due the school district. The proceeds from such sale shall first be applied to all sums due the state, and the remainder, if any, shall be applied to all sums due the school district.

162.1164. Unidentified moneys which have remained in the trust fund for a period of three years shall be distributed to each school district participating in the then current distribution of the identified moneys in the trust fund in the following manner: Each school district shall receive the same proportion of the unidentified funds that it receives of the identified funds.

162.1166. Moneys in the trust fund shall be invested by the director of revenue in the same deposits and obligations in which state funds are authorized by law to be invested, except that the deposits and obligations shall mature and become payable in time for distribution of the funds as provided by sections 162.1150 to 162.1172.

- 162.1168. The income tax surcharge imposed by sections 162.1150 to 162.1172 shall 2 not apply to the tax on the income of corporations.
  - 162.1172. Notwithstanding section 162.1153, no revenue received by a school
- 2 district from the tax authorized pursuant to the provisions of sections 162.1150 to 162.1172
- 3 shall be included in calculating state aid pursuant to section 163.031, RSMo.